MEMORANDUM CIRCULAR
No. 2020- 152

TO : ALL PROVINCIAL GOVERNORS, CITY AND MUNICIPAL MAYORS, PUNONG BARANGAYS, THE BARMM CHIEF MINISTER, THE BARMM MINISTER OF LOCAL GOVERNMENT, DILG REGIONAL DIRECTORS AND FIELD OFFICERS AND OTHERS CONCERNED

SUBJECT : IMPLEMENTATION OF SAFETY MEASURES IN THE OPERATION OF TALIPAPAs (SATELLITE MARKETS) DURING THE COVID-19 PANDEMIC

I. RATIONALE

Article II, Section 15 of the 1987 Philippine Constitution declares the policy that the State shall protect and promote the right to health of the people and instill health consciousness among them.

Further, Section 17 of the Local Government Code of 1991 provides that local government units (LGUs) shall endeavor to be self-reliant and shall continue exercising the powers and discharging the duties and functions currently vested upon them. LGUs shall likewise exercise such other powers and discharge such other functions and responsibilities as are necessary, appropriate, or incidental to efficient and effective provision of the basic services and facilities, in the case of barangay, such as satellite or public market, where viable.

Furthermore, Paragraph I of Inter-Agency Task Force (IATF) For the Management of Emerging Infectious Diseases Resolution No. 18, dated April 1, 2020, provides that in the operation of wet markets,
LGUs are encouraged to adopt reasonable schemes to ensure compliance with strict social distancing measures, such as, but not limited to, providing for specific daily schedules per sector, barangay, or purok, as the case may be.

On March 8, 2020, President Rodrigo Roa Duterte issued Proclamation No. 922 Declaring a State of Public Health Emergency Throughout the Philippines due to the local transmission of the Corona Virus Disease (COVID-19) in the Philippines.

For the past months, reports show that the cases of COVID-19 infections in the Philippines has significantly increased. According to the World Health Organization (WHO), current evidence suggests that COVID-19 spreads between people through direct, indirect (through contaminated objects or surfaces), or close contact with infected people via mouth and nose secretions. WHO recommends to avoid crowded places in order to stop or prevent COVID-19\(^1\). One of the identified crowded places where the public frequent every single day is the talipapa, a type of market with less than 150 stalls that cater to a limited number of customers.\(^2\)

In order to reduce the risk of contracting and spreading the disease, all LGUs that are under the Enhanced Community Quarantine (ECQ), Modified Enhanced Community Quarantine (MECQ), General Community Quarantine (GCQ) or Enhanced General Community Quarantine (EGCQ) are hereby encouraged to implement the following safety measures in order to ensure stringent food safety and hygiene standards in the operation of talipapas, private or otherwise, viz:

II. POLICY CONTENT AND GUIDELINES

II.A RESPONSIBILITIES OF THE BARANGAY:

II.A.1 Operating hours based on the approved regulations set by the city or municipality with the following measures:

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\(^2\) HLURB Implementing Rules and Regulations to Govern the Processing of Application for Locational Clearance of Markets as Amended
II.A.1.1 Where applicable:

a. Compliance with the building, sanitary, fire and environmental codes, accessibility law and other related national policies;

b. Designation of separate entry and exit points. Encourage the single flow of customers to prevent unnecessary contact or encounter. For *talipapas* located along the streets, it is suggested that barangay, in coordination with the city/municipality, may implement re-routing schemes so that roads with *talipapas* may be closed temporarily during operating hours;

c. Availability of sanitizing mats at all entry and exit points;

d. Checking of body temperature of vendors and entering customers. If the result exceeds the normal body temperature which is from 36.1ºC to 37.2ºC, the vendor or customer concerned will be denied entry and the guard/person on duty will do the following:

1. get the name, complete address, and contact number of the vendor or customer;

2. give the information to any of the tanod members on duty who will then relay the information to the Barangay Health and Emergency Response Team (BHERT) for monitoring purposes.

e. Availability of wash area at the entry and exit points;
f. Availability of alcohol or alcohol-based sanitizer at all entry and exit points;

g. Food stalls located in talipapas must limit to take-out only, no dine-in customers must be allowed;

h. Standby area for waiting clients.

II.A.1.2 Make use of social distancing markers for the public to follow. Place visual cues such as floor decals, colored tape, or signs to indicate to customers where they should stand;

II.A.1.3 Vendors should not entertain customers without face mask;

II.A.1.4 One client per vendor at a time to maintain physical distancing;

II.A.1.5 Ensure that talipapas are sanitized at least one day per week.

II.A.2 Make available information materials on the proper handwashing, respiratory etiquette, proper use of face mask, and physical distancing by posting them on the conspicuous places within the vicinity of the talipapa;

II.A.3 Ensure that all meat, fish, seafood, and vegetable products are protected from unnecessary handling and droplet contamination by requiring the vendors to:

II.A.3.1 Always wear face mask;

II.A.3.2 Wash hands before and after attending to each customer;
II.A.3.3 Display the prices of products as required by the Department of Trade and Industry (DTI)\(^3\) to minimize handling and unnecessary conversation; and

II.A.3.4 Regularly wash, sanitize and rinse thoroughly all food contact surfaces before and after each use to avoid contamination.

II.A.4 Ensure that water for drinking or used in the food preparation or washing of plates, glasses, cups, forks and similar objects are obtained from a source certified as safe by the Secretary of Health or his/her duly authorized representative.\(^4\)

II.A.5 Ensure proper garbage disposal through waste segregation and the proper and lawful collection and disposal of waste, such as used or discarded face masks, face shields, hand gloves, shoe covers, and the like.\(^5\)

II.A.6 Encourage vendors to operate mobile *talipapa* to decongest the on-site *talipapa* and minimize the transmission of the virus.

II.A.7 Presence of barangay tanods who will perform the following:

II.A.7.1 Regularly remind the public to strictly observe physical distancing, always wear their face masks, and avoid touching their eyes, nose, or mouth;

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\(^3\) Article 81, Price Tag Requirement, Republic Act 7394 “The Consumer Act of the Philippines”

\(^4\) Rule III, Section 4B 1(e), HLURB IRR to Govern the Processing of Application for Locational Clearance of Markets, As Amended

\(^5\) Resolution No. 1364 of the National Solid Waste Management Commission
II.A.7.2 Relay to any member of the BHERT the information (name, complete address, and contact number) of vendors or customers who have body temperatures beyond normal; and

II.A.7.3 Ensure the smooth flow of vehicles.

II.A.8 May impose reasonable fees and charges based on approved ordinance if the facilities were owned and constructed or operated by the barangays\(^6\).

II.B RESPONSIBILITIES OF THE CITY/MUNICIPALITY

II.B.1 Ensure that barangays, in the operation of talipapas, observe the following:

II.B.1.1 Operating hours based on the approved regulations.

II.B.1.2 Compliance with the building, sanitary, fire and environmental codes, accessibility law and other related national policies, where applicable.

II.B.1.3 Only meat and meat products that passed meat inspection shall be offered for sale within its territorial jurisdiction\(^7\).

II.B.2 May issue ordinances relative to the following:

II.B.2.1 mandatory wearing of face masks and apprehension of quarantine violators;

II.B.2.2 permitting and licensing systems interface;

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\(^7\) Implementing Rules and Regulations Pursuant to Republic Act No. 9296, Otherwise Known as “The Meat Inspection Code of the Philippines”, Chapter 3: Responsibilities of the Local Government Units (10.1.3)
II.B.2.3 segregation and collection of biodegradable, compostable, reusable wastes⁸.

II.B.3 Ensure that any meat and meat products prepared for commerce and which has been inspected and marked "Inspected and Passed" by the National Meat Inspection Services (NMIS) shall comply with the labeling requirements to enable the consumer to obtain accurate information about the product and to ensure product traceability.⁹

II.B.4 Provide skeleton support in addition to the barangay tanods to ensure crowd control and smooth flow of traffic.

II.B.5 Provide the barangays with information materials on the proper handwashing, respiratory etiquette, proper use of face mask, and physical distancing.

II.B.6 In coordination with the barangay, implement re-routing schemes so that roads with talipapas may be closed temporarily during operating hours.

II.B.7 Encourage the operation of mobile talipapa to decongest the on-site talipapa.

II.B.8 Ensure that drainage and sewerage, and flood control systems are in place.

II.B.9 Intensify police visibility within the vicinity of the talipapa to maintain peace and order.

II.B.10 Ensure that barangays comply with these safety measures.

⁸ Section 6(b), Rule VI, Implementing Rules and Regulations of the Philippine Ecological Solid Waste Management Act of 2000
⁹ Labeling Requirements, The Meat Inspection Code of the Philippines
II.C RESPONSIBILITIES OF THE PROVINCE

II.C.1 May issue ordinances relative to the following:

II.C.1.1 mandatory wearing of face masks and apprehension of quarantine violators;

II.C.1.2 permitting and licensing systems interface;

II.C.1.3 segregation and collection of biodegradable, compostable, reusable wastes.

II.C.2 Provide information materials on the proper handwashing, respiratory etiquette, proper use of face mask, and physical distancing.

II.C.3 Ensure compliance of component LGUs.

III. FEEDBACK

Relative to the above, all DILG Regional Directors and the BARMM Minister of Local Government are hereby directed to ensure the widest dissemination of this circular within their respective areas of jurisdiction and immediately report non-compliant LGUs, e.g. barangays, to the Office of the Secretary, through the National Barangay Operations Office at email address: nbooccdd2019@gmail.com.

For compliance.

EDUARDO M. AÑO
Secretary